By: Representative Guice

To: Constitution

HOUSE CONCURRENT RESOLUTION NO. 16

A CONCURRENT RESOLUTION PROPOSING AN AMENDMENT TO SECTION 1 2 273, MISSISSIPPI CONSTITUTION OF 1890, TO REQUIRE THE CHIEF LEGISLATIVE BUDGET OFFICER TO PREPARE A FISCAL ANALYSIS OF EACH 3 4 INITIATIVE MEASURE PROPOSING TO AMEND THE MISSISSIPPI 5 CONSTITUTION; TO PROVIDE THAT A FISCAL ANALYSIS WHICH INDICATES 6 THAT ADOPTION OF THE PROPOSED INITIATIVE WOULD RESULT IN A LOSS OF STATE REVENUES OF MORE THAN \$100,000,000.00 MAY BE ADOPTED ONLY 7 UPON AN AFFIRMATIVE VOTE OF NOT LESS THAN 60% OF THE VOTERS; AND 8 9 FOR RELATED PURPOSES.

10 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF 11 MISSISSIPPI, That the following amendment to the Mississippi 12 Constitution of 1890 is proposed to the qualified electors of the 13 state:

Amend Section 273, Mississippi Constitution of 1890, to read as follows:

16 "Section 273. (1) Amendments to this Constitution may be 17 proposed by the Legislature or by initiative of the people.

(2) Whenever two-thirds (2/3) of each house of the 18 19 Legislature, which two-thirds (2/3) shall consist of not less than a majority of the members elected to each house, shall deem any 20 21 change, alteration or amendment necessary to this Constitution, such proposed amendment, change or alteration shall be read and 22 23 passed by two-thirds (2/3) vote of each house, as herein provided; public notice shall then be given by the Secretary of State at 24 25 least thirty (30) days preceding an election, at which the qualified electors shall vote directly for or against such change, 26 alteration or amendment, and if more than one (1) amendment shall 27 be submitted at one (1) time, they shall be submitted in such 28 manner and form that the people may vote for or against each 29

30 amendment separately; and, notwithstanding the division of the 31 Constitution into sections, the Legislature may provide in its resolution for one or more amendments pertaining and relating to 32 the same subject or subject matter, and may provide for one or 33 34 more amendments to an article of the Constitution pertaining and 35 relating to the same subject or subject matter, which may be included in and voted on as one (1) amendment; and if it shall 36 37 appear that a majority of the qualified electors voting directly for or against the same shall have voted for the proposed change, 38 alteration or amendment, then it shall be inserted as a part of 39 the Constitution by proclamation of the Secretary of State 40 41 certifying that it received the majority vote required by the 42 Constitution; and the resolution may fix the date and direct the calling of elections for the purposes hereof. 43

44 (3) The people reserve unto themselves the power to propose and enact constitutional amendments by initiative. An initiative 45 to amend the Constitution may be proposed by a petition signed 46 47 over a twelve-month period by qualified electors equal in number to at least twelve percent (12%) of the votes for all candidates 48 49 for Governor in the last gubernatorial election. The signatures 50 of the qualified electors from any congressional district shall not exceed one-fifth (1/5) of the total number of signatures 51 required to qualify an initiative petition for placement upon the 52 If an initiative petition contains signatures from a 53 ballot. 54 single congressional district which exceed one-fifth (1/5) of the total number of required signatures, the excess number of 55 56 signatures from that congressional district shall not be 57 considered by the Secretary of State in determining whether the 58 petition qualifies for placement on the ballot.

59 (4) The sponsor of an initiative shall identify in the text of the initiative the amount and source of revenue required to 60 61 implement the initiative. If the initiative requires a reduction 62 in any source of government revenue, or a reallocation of funding 63 from currently funded programs, the sponsor shall identify in the 64 text of the initiative the program or programs whose funding must 65 be reduced or eliminated to implement the initiative. Compliance with this requirement shall not be a violation of the subject 66

67 matter requirements of this section of the Constitution.

The chief legislative budget officer shall prepare and 68 (5) 69 submit to the Secretary of State a fiscal analysis of each proposed initiative. Notwithstanding any other provisions of 70 71 subsections (3) through (14) of this section of the Constitution 72 to the contrary, if the fiscal analysis indicates that adoption of 73 the proposed initiative would result during the next full state 74 fiscal year in a loss of state revenues of more than One Hundred Million Dollars (\$100,000,000.00), then the proposed initiative 75 76 may be adopted only upon an affirmative vote of not less than sixty percent (60%) of the qualified electors voting directly for 77 78 and against the initiative. (6) The initiative process shall not be used: 79 For the proposal, modification or repeal of any 80 (a) portion of the Bill of Rights of this Constitution; 81 82 (b) To amend or repeal any law or any provision of the 83 Constitution relating to the Mississippi Public Employees' 84 Retirement System; 85 (c) To amend or repeal the constitutional guarantee that the right of any person to work shall not be denied or 86 87 abridged on account of membership or nonmembership in any labor union or organization; or 88 89 (d) To modify the initiative process for proposing 90 amendments to this Constitution. (7) The Secretary of State shall file with the Clerk of the 91 92 House and the Secretary of the Senate the complete text of the certified initiative on the first day of the regular session. A 93 constitutional initiative may be adopted by a majority vote of 94 each house of the Legislature. If the initiative is adopted, 95 96 amended or rejected by the Legislature; or if no action is taken 97 within four (4) months of the date that the initiative is filed with the Legislature, the Secretary of State shall place the 98 99 initiative on the ballot for the next statewide general election.

100 The chief legislative budget officer shall prepare a fiscal 101 analysis of each initiative and each legislative alternative. A 102 summary of each fiscal analysis shall appear on the ballot.

(8) If the Legislature amends an initiative, the amended 103 104 version and the original initiative shall be submitted to the electors. An initiative or legislative alternative must receive a 105 majority of the votes thereon and not less than forty percent 106 107 (40%) of the total votes cast at the election at which the measure 108 was submitted to be approved. If conflicting initiatives or 109 legislative alternatives are approved at the same election, the initiative or legislative alternative receiving the highest number 110 111 of affirmative votes shall prevail.

112 (9) If an initiative measure proposed to the Legislature has 113 been rejected by the Legislature and an alternative measure is passed by the Legislature in lieu thereof, the ballot titles of 114 115 both such measures shall be so printed on the official ballots 116 that a voter can express separately two (2) preferences: First, by voting for the approval of either measure or against both 117 118 measures, and, secondly, by voting for one measure or the other If the majority of those voting on the first issue is 119 measure. 120 against both measures, then both measures fail, but in that case 121 the votes on the second issue nevertheless shall be carefully 122 counted and made public. If a majority voting on the first issue 123 is for the approval of either measure, then the measure receiving a majority of the votes on the second issue and also receiving not 124 125 less than forty percent (40%) of the total votes cast at the election at which the measure was submitted for approval shall be 126 law. Any person who votes for the ratification of either measure 127 128 on the first issue must vote for one (1) of the measures on the second issue in order for the ballot to be valid. Any person who 129 130 votes against both measures on the first issue may vote but shall not be required to vote for any of the measures on the second 131 132 issue in order for the ballot to be valid. Substantially the

133 following form shall be a compliance with this subsection: INITIATED BY PETITION AND ALTERNATIVE 134 135 BY LEGISLATURE Initiative Measure No. ____, entitled (here insert the 136 137 ballot title of the initiative measure). 138 Alternative Measure No. _____A, entitled (here insert the ballot title of the alternative measure). 139 VOTE FOR APPROVAL OF EITHER, OR AGAINST BOTH: 140 141 FOR APPROVAL OF EITHER Initiative No._____ 142 AGAINST Both Initiative No. __ 143 144 AND VOTE FOR ONE: 145 146 147 148 (10) No more than five (5) initiative proposals shall be 149 submitted to the voters on a single ballot, and the first five (5) initiative proposals submitted to the Secretary of State with 150 151 sufficient petitions shall be the proposals which are submitted to 152 the voters. The sufficiency of petitions shall be decided in the 153 first instance by the Secretary of State, subject to review by the 154 Supreme Court of the state, which shall have original and 155 exclusive jurisdiction over all such cases. 156 (11) An initiative approved by the electors shall take effect thirty (30) days from the date of the official declaration 157 158 of the vote by the Secretary of State, unless the measure provides otherwise. 159

160 (12) If any amendment to the Constitution proposed by 161 initiative petition is rejected by a majority of the qualified 162 electors voting thereon, no initiative petition proposing the 163 same, or substantially the same, amendment shall be submitted to 164 the electors for at least two (2) years after the date of the 165 election on such amendment.

166 (13) The Legislature shall provide by law the manner in which initiative petitions shall be circulated, presented and 167 168 certified. To prevent signature fraud and to maintain the integrity of the initiative process the state has a compelling 169 170 interest in insuring that no person shall circulate an initiative 171 petition or obtain signatures on an initiative petition unless the person is a resident of this state at the time of circulation. 172 173 For the purposes of this subsection the term "resident" means a 174 person who is domiciled in Mississippi as evidenced by an intent 175 to maintain a principal dwelling place in Mississippi indefinitely and to return to Mississippi if temporarily absent, coupled with 176 177 an act or acts consistent with that intent. Every person who 178 circulates an initiative petition shall print and sign his name on each page of an initiative petition, or on a separate page 179 180 attached to each page, certifying that he was a resident of this 181 state at the time of circulating the petition. The Secretary of 182 State shall refuse to accept for filing any page of an initiative 183 petition upon which the signatures appearing thereon were obtained 184 by a person who was not a resident of this state at the time of circulating the petition, and an initiative measure shall not be 185 186 placed on the ballot if the Secretary of State determines that without such signatures the petition clearly bears an insufficient 187 188 number of signatures. The provisions of this subsection (12) 189 shall be applicable to all initiative measures that have not been placed on the ballot at the time this proposed amendment is 190 191 ratified by the electorate.

192 (14) The Legislature may enact laws to carry out the 193 provisions of this section but shall in no way restrict or impair 194 the provisions of this section or the powers herein reserved to 195 the people."

BE IT FURTHER RESOLVED, That this proposed amendment shall be submitted by the Secretary of State to the qualified electors at an election to be held on the first Tuesday after the first Monday

199 of November 1999, as provided by Section 273 of the Constitution 200 and by general law.

BE IT FURTHER RESOLVED, That the explanation of this proposed 201 202 amendment for the ballot shall read as follows: "This proposed constitutional amendment requires the chief legislative budget 203 204 officer to prepare a fiscal analysis of each initiative measure 205 proposing to amend the Mississippi Constitution. A fiscal 206 analysis that indicates that adoption of the proposed initiative would result in a loss of state revenues of more than 207 \$100,000,000.00 could be adopted only upon an affirmative vote of 208 209 not less than 60% of the voters."